

Message Text

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C O N F I D E N T I A L USNATO 3164

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJECT: CEP: SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC)

PLENARY MEETING JUNE 25-27 1975

REF : A. USNATO 2978

B. STATE 128282

C. USNATO 3096 (NOTAL)

D. USNATO 2523(NOTAL)

DEPT PLS PASS FEDERAL ENERGY ADMINISTRATION (FOR MR MORRIS):

SECDEF FOR OASD I&L; DCPA; COMMERCE FOR BODC&MARAD:

TRANSPORTATION FOR OET; AGRICULTURE FOR MR WILSON.

SUMMARY: PLEANARY AGENDA PROVIDES SEVERAL OPPORTUNITIES
FOR DISCUSSION WHICH, IF PROPERLY EXPLOITED, COULD CHANGE
THE PACE AND DIRECTION OF CIVIL EMERGENCY PLANNING AT
THE SENIOR COMMITTEE LEVEL. END SUMMARY.

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1. USNATO'S DETAILED COMMENTS ON AGENDA ITEMS FOLLOW
BY LETTER. U.S. VIEW POINT ON MOST ITEMS SHOULD BE SHAPED
BY DEPARTMENTAL AND AGENCY CEP BACKSTOPPING MEMBERS
BASED ON THEIR EXPERIENCE IN PLANNING BOARDS AND COMMITTEES

(PB&CS). ITEMS I, III, IV AND V RELATE, IN THE MAIN, TO PB&C ACTIVITIES.

2. SUGGEST INITIAL VIEWS OF DEFENSE BE SOUGHT ON WINTEX-77 (AGENDA ITEM II) AND THAT PRELIMINARY ASSURANCE BE SOUGHT FROM STATE ON FUNDING FOR 1976 TRAINING PROGRAM (ROUGHLY 2.6 MILLION BF) AND OTHER CEP-BUDGETED ITEMS REPORTED IN REF C (A TOTAL OF 12.89 MILLION BF). BULK OF THIS FUNDING REQUEST IS FOR PLANNING BOARD FOR OCEAN SHIPPING (PBOS) SHIP VALUATION SCHEME. U.S. REP AT PLEANARY SHOULD BE ABLE TO INDICATE WHETHER U.S. WILL SUPPORT THIS CEP BUDGET IN THE CIVIL BUDGET COMMITTEE (CBC), WITH, OF COURSE, CAVEATS REGARDING REDUCTIONS, ETC., WHICH MAY EVENTUALLY BE VOICED WHEN THE BUDGET COMES BEFORE THE CBC IN THE FALL.

3. REGARDING WORK PRIORITIES AND PROGRAMS (AGENDA ITEM IV), CHAIRMAN OF SCEPC PLEANARY, ASYG HUMPHREYS, IS EXPECTED TO REFER TO MINISTERIAL GUIDANCE (DPC/D(75)4) APPROVED BY DEFENSE MINISTERS (PARAS 51 AND 52) WHEN DISCUSSING THIS AGENDA ITEM. HE IS EXPECTED TO ASK NATIONS (REF D) HOW THEY WILL IMPLEMENT THESE PARAGRAPHS AT THE NATIONAL LEVEL. MISSION SUGGESTS U.S. EP CONSIDER DEVELOPING A NOTE IN THIS REGARD WHICH COULD DEFINITELY INFLUENCE FUTURE ACTIVITIES AT THE SCEPC LEVEL.

4. THE QUESTION OF FLEXIBILITY OF THE NATO CIVIL WARTIME AGENCIES (NCWAS) (ITEM V) TO REACT AS THE COUNCIL MAY DIRECT, EVEN IN TIMES OF CRISIS, ALSO PROVIDES AN OPPORTUNITY TO DIRECT FURTHER AND IMAGINATIVE WORK IN THE PB&C'S. THE POSSIBILITIES FOR DEVELOPING ORGANIZATIONAL AND PROCEDURAL ARRANGEMENTS FOR A MINI-NWOO, MINI-BOCCA, MINI-ACTIVE, AND OTHER NCWA'S SHOULD BE STRESSED. THE PPC PAPER (AC/12-D/585) PRESENTS AN APPROACH WHICH SHOULD BE PUSHED, ESPECIALLY THE ASPECT WHICH SUGGESTS A "DOWNTOWN" LOCATION DURING THE CRISIS AND CONVENTIONAL WAR PERIOD RATHER THAN HAVING THE BEST CIVIL EXPERTISE OF THE ALLIANCE BUTTONEED CONFIDENTIAL

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UP IN A HOLE IN THE GROUND OR AT A REMOTE LOCATION AWAITING THE NUCLEAR DUST TO SETTLE. THIS DOES NOT MEAN THAT PROVIDING THE PERMANENT NCWA HEADQUARTERS SITES ARE NOT NECESSARY.

5. DISCUSSION OF THE SENIOR COMMITTEE'S METHOD OF WORK AN ORGANIZATION (AGENDA ITEM VII) SHOULD REFLECT THE BROAD MANDATE GIVEN THE SCEPC IN THEIR TERMS OF REFERENCE (C-M(65)125, RE-PUBLISHED AS AC/98-D/448, DECEMBER 1, 1969).

(A) THE MAJOR WORK OF ITS SUBORDINATE PB&C'S INVOLVES QUESTIONS OF PLANNING, FROM A TECHNICAL VIEW POINT, FOR THE COORDINATION (RESOURCE MANAGEMENT) OF THE USE OF

ALLIED CIVIL RESOURCES AT THE INTERNATIONAL LEVEL IN A
CRISIS OF EMERGENCY, I.E., THE NATO CIVIL WARTIME
AGENCIES. POLITICAL, FINANCIAL AND OTHER POLICY QUESTIONS
AS TO WHEN AND HOW THE MCWA'S WILL BE USED SHOULD BE
ADDRESSED BY THE CONCIL AT THE TIME CIRCUMSTANCES
REQUIRE THE ALLIANCE TO BRING THE NCWA'S INTO OPERATION.
PLANNING TIME OF TECHNICAL EXPERTS IS WASTED BY CURRENT
SENIOR SCEPC APPROACH OF DISCUSSING UNNECESSARY POLITICAL
AND FINANCIAL DETAILS OF PB&C DOCUMENTS WHICH FRUSTRATES
THE EFFORT OF THE PB&C'S AND PROGRESS IN THE SCEPC. IN
A LARGE PART, IN THE STRUCTURE OF EUROPEAN GOVERNMENTS,
MINISTRIES WHICH SEND NATIONAL REPS TO PB&C'S HAVE COMPETENCE
TO DO THE CIVIL EMERGENCY PLANNING TASK WITHOUT PRIOR
COORDINATION WITH THEIR FOREIGN OFFICES WHICH ONLY CLEAR
INSTRUCTIONS TO NATIONAL REPRESENTATIVE AT THE SCEPC LEVEL.
IT IS OUR VIEW THAT SCEPC SHOULD CONCERN ITSELF
ONLY WITH PROVIDING THE PB&C'S POLICY GUIDANCE FOR THEIR
TECHNICAL PLANNING TASKS.
IN GENERAL, APPROVAL BY NATIONAL REPRESENTATIVES OF DOCUMENTS AT THE
P B AND C LEVEL WOULD BE FINAL AND NOT SUBJECT TO REVIEW OR FURTHER
APPROVAL AT THE SCEPC. THE SCEPC COULD THEN BETTER USE ITS TIME
TO STUDY, EXCHANGE INFORMATION ABOUT, AND ATTEMPT TO HARMONIZE NATIONAL
PLANS TO MAKE THE APPROVED INTERNATIONAL PLANS EFFECTIVE.

(B) REVIEW OF TERMS OF REFERENCE OF SCEPC SHOWS THAT AGENDA ITEMS
ON PRIORITIES AND PROGRAMS OF WORK, AND THE ANNUAL REPORT ENCOMPASS
POINTS (B) THROUGH (F) OF THE TERMS OF REFERENCE. POINT (G) DIRECTLY
EQUATES TO PARA 51 OF MINISTERIAL GUIDANCE, ESPECIALLY AS TO THE
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LEVEL (SCEPC) AT WHICH THE STUDIES ARE TO BE INITIATED THROUGH MORE
FREQUENT MEETINGS OF SCEPC PERMANENT MEMBERS DRAFTING AND PERFECTING
PAPERS PRIOR TO SEEKING FORMAL APPROVAL IN CAPITALS. CEP DIRECTORATE
STAFF IS NEITHER FULLY QUALIFIED NOR NUMEROUS ENOUGH TO DO THIS
WORK.

6. PLEASE POUCH POSITION PAPERS EARLY.
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